

Date of Hearing: April 22, 2026

ASSEMBLY COMMITTEE ON LOCAL GOVERNMENT

Juan Carrillo, Chair

AB 2312 (Ávila Farías) – As Amended April 6, 2026

**SUBJECT:** State property: tidelands transfer: City of Martinez: leases

**SUMMARY:** Extends the lease on the public trusted lands for the City of Martinez (City) from 49 years to 66 years. Specifically, **this bill:**

- 1) Extends the City’s authorization to lease the trust lands, or any part of the trust lands, for limited periods, from 49 years to 66 years or, subject to State Lands Commission (SLC) approval, for a term longer than 66 years if SLC finds that a longer lease term is in the best interests of the state, for purposes consistent with the trust upon which those lands are held, as specified.
- 2) Declares that is the intent of Legislature that the SLC, the City of Martinez, and the parties to the exclusive negotiating agreement for the revitalization of the Martinez waterfront and marina, approved at the December 17, 2025, Martinez City Council meeting, maintain dialogue and continue to work together to determine the appropriate lease term to spur the revitalization of some or all of the city’s public trust lands to address the unique circumstances the marina is facing while maintaining the public trust.
- 3) Makes various findings and declarations related to the Martinez Marina.
- 4) Makes technical and conforming changes.

**EXISTING LAW:**

- 1) Establishes the SLC as the steward and manager of the state's public trust lands. (Public Resources Code 6009)
- 2) Establishes the City as a trustee of sovereign tide and submerged lands granted by the Legislature all right, title, and interest of the state to four specified parcels of land in the Straits of Carquinez, to be held in trust for specified uses. (Chapter 815 of the Statutes of 1976 and Chapter 628, Statutes of 2014)
- 3) Authorizes SLC, in recognition of deteriorated conditions at the Martinez Marina, until June 30, 2029, to relieve the trustee of its obligation to transmit gross revenues so the trustee can take action to address those conditions, including the dredging of sediment to restore adequate depth for launching, berthing, and safe navigation at the marina. [Chapter 628, Statutes of 2014 (d)(2)]

**FISCAL EFFECT:** This bill is keyed fiscal.

**COMMENTS:**

- 1) **Bill Summary and Author’s Statement.** This bill authorizes the City of Martinez to lease trust lands, the Martinez Marina, for up to 66 years instead of 49 years. The bill allows the City of Martinez to lease the Martinez Marina trust lands for longer than 66 years if the SLC

determines that a longer lease is in the best interest of the land and the purpose of the lease is consistent with the trust upon which those lands are held. The bill is sponsored by Tucker Sadler Architects.

According to the author, “The Martinez Marina has far exceeded its useful life and currently faces dire and deteriorating conditions that are a drain on the city’s limited budget and demand significant intervention. Revitalizing the Waterfront and Marina has been a top City and community priority for decades, and the City has now entered into an exclusive negotiating agreement with a private developer to realize a one-in-a-lifetime opportunity to rebuild and improve the infrastructure of the Marina and create a vibrant, accessible, sustainable, and community-serving Waterfront. This project will be funded with solely private capital. Unfortunately, current law’s 49-year maximum lease term with SLC cannot support the needed private lending and investment. In lieu of seeking scarce public funding, AB 2312 simply allows for a longer lease term that will attract the required capital.”

- 2) **City Trusted Lands.** The City was initially granted certain sovereign lands in trust in 1851. The grant to the City was repealed and re-granted in 1976 and 2014. Chapter 628, Statutes of 2014 repealed the City’s prior grants and provided the City with a new grant of sovereign tide and submerged lands that updated the grant statute and added an additional parcel that encompasses the Marina. The City must use the land for purposes consistent with the Public Trust Doctrine and, beginning in 2020, in conformance with a trust lands use plan approved by SLC.

SB 1424 (Wolk), Chapter 628, Statutes of 2014, established a revenue-sharing agreement between the City and the state. This revenue sharing requires the City to transmit 20% of the annual revenue generated from its granted lands to SLC, of which 80% is deposited into the state’s General Fund and 20% into the Kapiloff Land Bank. Recognizing the deteriorating conditions at the Marina, Chapter 628 allowed SLC to relieve the City of its revenue-sharing obligation until June 30, 2021. This relief was intended to enable the City to address critical issues at the Marina, including dredging to restore adequate depth for vessel launching, berthing, and safe navigation.

AB 1686 (Grayson), Chapter 143, Statutes of 2023, subsequently extended SLC’s authority to annually relieve the City from its revenue sharing requirement for another five years— from January 1, 2024, until June 30, 2029. This extension supports the City’s efforts to restore the deteriorated Marina’s condition through continued dredging and maintenance activities.

- 3) **Martinez Marina.** The City waterfront encompasses almost 80 acres of trust lands along the northern shoreline that are zoned for open space and recreational use. Included is the Marina, which has a range of facilities, including a harbormaster building, boat slips, a four-lane public launch ramp, a fishing pier, a guest dock, wastewater pump-out facilities, and a bait shop.

Constructed in the 1960s, the facility has far exceeded its useful life. Studies on the Marina's marine structures and sedimentation confirm that it is in extremely poor condition, highlighting the urgent need for action to preserve access and functionality. Revitalizing the waterfront and Marina has been a top community priority for decades. With aging infrastructure, deteriorating facilities, limited resources, and a marina well beyond its useful

life, the City has faced growing operational and financial pressures that necessitate a broader reimagining through a private-public partnership.

In June 2024, the City's long-standing marina management partner, Almar Management, submitted a 60-day notice to terminate its contract after almost 20 years. Almar Management stated that the Marina has deteriorated beyond the point of viable maintenance or repair, making continued operation infeasible. The City, in partnership with F3 Marina, continues to address only key safety issues and minimally maintains the boat, pedestrian, and vehicular access in and around the Marina, but rising costs, infrastructure challenges, and storm damage have strained the City's limited financial resources.

At the December 17, 2025 regular City Council meeting, the Martinez City Council unanimously approved an exclusive negotiating agreement with Tucker Sadler Architects, a private developer, to revitalize the Martinez Waterfront and Marina. The agreement sets in motion a new phase of study and collaborative planning that will evaluate the project's feasibility, refine design concepts, and lay the groundwork for decisions on the future of the Waterfront and Marina.

The project envisions new recreation amenities such as sport fields, a dog park, kite area, and public art installations, along with expanded open spaces featuring plazas, pedestrian pathways, marshland restoration, and stronger connections to downtown. Hospitality and community facilities, including hotels, restaurants, a community/event center, a new Martinez Yacht Club and Sea Scouts' facility, and an outdoor amphitheater, are also included. These project elements would complement new commercial and retail spaces and support boating, fishing, recreation, and other waterfront activities, and would be supported by upgraded infrastructure, including surface and underground parking, utilities, and lighting.

- 4) **Arguments in Support.** Tucker Sadler Architects, the sponsor of the bill, writes in support, "AB 2312 represents a public/private partnership between the City of Martinez and the design/construction firm of Tucker Sadler to redevelop the City of Martinez marina and waterfront. This project represents over \$150 million in private capital to rebuild the aging public marina, amenities and waterfront infrastructure. Originally constructed in the 1960s, the Marina has far exceeded its useful life. Decades of deferred maintenance and limited reinvestment have accelerated its decline, resulting in critical maintenance needs that far exceed the City's budgetary capacity, and rendering repair and restoration of the existing infrastructure infeasible. As with the Marina, the surrounding waterfront area has experienced substantial deterioration. Facilities such as the restaurant, amphitheater, and bait shop have been closed or removed due to unsafe conditions. Other City-owned buildings at the Marina require significant general maintenance. Environmental factors, including sea level rise and king tides, have further impacted the site, resulting in frequent flooding of the parking areas throughout the year."
- 5) **Arguments in Opposition.** None on file.
- 6) **Double-Referral.** This bill is double-referred to the Natural Resources Committee, where it passed on a 14-0 vote on April 13, 2026.

**REGISTERED SUPPORT / OPPOSITION:**

**Support**

Tucker Sadler Architects, INC.- **SPONSOR**  
Martinez; City of

**Opposition**

None

**Analysis Prepared by:** Linda Rios / L. GOV. / (916) 319-3958